

## Message Text

CONFIDENTIAL

PAGE 01 OECD P 07808 01 OF 02 162003Z  
ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00  
ERDE-00 ACDE-00 CEQ-01 EPA-01 FEA-01 ERDA-05 AID-05  
CEA-01 CIAE-00 COME-00 DODE-00 EB-08 FPC-01 H-01  
INR-07 INT-05 L-03 NSAE-00 NSC-05 OMB-01 PM-04 OES-06  
SP-02 SS-15 STR-04 TRSE-00 ACDA-07 EA-07 FRB-03 IO-13  
NEA-10 OPIC-03 LAB-04 SIL-01 AGRE-00 /137 W  
-----162016Z 066428 /43

O 162029Z MAR 77  
FM USMISSION OECD PARIS  
TO SECSTATE WASH DC IMMEDIATE 5753

C O N F I D E N T I A L SECTION 01 OF 02 OECD PARIS 07808

PASS: STATE FOR BOSWORTH, NOSENZO; ERDA FOR  
SIEVERING, VANDERRYIN

E.O. 11652: GDS  
TAGS: OECD, ENRG, TECH  
SUBJECT: MISSION VIEWS ON NUCLEAR ENERGY R&D IN  
IEA AND NEA, RELATED TO WILLIAMS VISIT.

1. PURPOSE OF CURRENT VISIT OF WILLIAMS (DDG-NEA)  
TO WASHINGTON IS TO OBTAIN U.S. APPROVAL OF 1978  
WORK PROGRAM. DRAFT WORK PROGRAM WILL BE SUBMITTED  
TO NEA STEERING COMMITTEE IN LATE APRIL. MISSION  
OBSERVES THAT PROPOSED PROGRAM AND BUDGET REPRESENT  
ESSENTIALLY CONTINUATION OF PAST ACTIVITIES.  
2. NEXT YEAR'S WORK PROGRAM OF NEA IS LINKED TO  
IMPORTANT ENERGY POLICY ISSUES. IF WE CONTEMPLATE  
MAJOR EXPANSION OF ENERGY R&D, AS VICE PRESIDENT  
MONDALE STATED, QUESTION IS HOW TO BRING THIS ABOUT.  
CURRENT ARRANGEMENT IS NOT WORKING TOO WELL BUT  
PROBLEMS ARE MANAGEABLE AT CURRENT LEVELS OF ACTIVITY.  
A SIGNIFICANT EXPANSION WILL REQUIRE THINKING THROUGH  
HOW TO IMPLEMENT IT. THEREFORE WE RECOMMEND THAT  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 OECD P 07808 01 OF 02 162003Z

WASHINGTON AGENCIES SHOULD QUESTION WILLIAMS CLOSELY  
ABOUT NEA PERFORMANCE AND POTENTIAL  
CAPABILITIES, BUT SHOULD REFRAIN FROM OFFERING  
DEFINITIVE INDICATIONS ON WORK PROGRAM UNTIL U.S.  
ANALYSIS IS COMPLETED AND POLICY IS CRYSTALLIZED.  
THIS CABLE SETS FORTH PROBLEMS AS WE SEE THEM AND  
THE OPTIONS FOR IMPLEMENTING IMPORTANT EXPANSION IN

NUCLEAR R&D COOPERATION.

3. A) IEA FROM BEGINNING HAS BEEN BASED ON CONCEPT OF BALANCED AND INTERLOCKING BENEFITS AND OBLIGATIONS. THE IDEA OF "A LA CARTE" COOPERATION ON ENERGY WAS REJECTED AT HIGHEST LEVEL OF USG AT TIME OF WASHINGTON ENERGY CONFERENCE BECAUSE IT COULD ENABLE SOME COUNTRIES TO BENEFIT IN ONE AREA OF COOPERATION WHILE REMAINING FREE TO ACT INDEPENDENTLY IN OTHER AREAS, INCLUDING OIL EMERGENCY SITUATIONS. R&D, WHERE U.S. WAS SEEN AS THE MAJOR CONTRIBUTOR, WAS CLEARLY VIEWED AS AN INTEGRAL PART OF TOTAL COOPERATIVE PACKAGE.

B) IN NUCLEAR R&D, THIS PRINCIPLE HAS BEEN GRADUALLY ERODED. IN PUTTING TOGETHER LONG-TERM COOPERATION PROGRAM IT WAS AGREED THAT NON-IEA OECD COUNTRIES COULD BE PERMITTED TO PARTICIPATE IN SPECIFIC IEA R&D PROJECTS WITH GOVERNING BOARD APPROVAL. MOST IMPORTANTLY, U.S. DECISION TO JOIN NEA WAS BASED LARGELY ON EXPECTATION THAT NEA WOULD CONTINUE TO PLAY A MAJOR ROLE ON NUCLEAR DEVELOPMENT ISSUES. BEFORE JOINING NEA WE WERE UNABLE TO ESTABLISH RECOGNITION AMONG PRINCIPAL IEA PARTNERS THAT IEA WOULD REMAIN FOCUS OF STRONG POLICY DIRECTION IN NUCLEAR FIELD, WHILE INDIVIDUAL PROJECTS MIGHT BE TURNED OVER TO NEA FOR ACTUAL IMPLEMENTATION. IN PRACTICE, CERD AND THE NUCLEAR POLICY SUBGROUP OF SLT ARE NOT IN FACT EXERCISING A VIGOROUS POLICY ROLE IN THIS FIELD. OF THE THREE INITIATIVES FOR CO-  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 OECD P 07808 01 OF 02 162003Z

OPERATIVE PROJECTS IN THE NUCLEAR FIELD, TWO INVOLVING URANIUM RESOURCES AND WASTE MANAGEMENT, HAVE BEEN TURNED OVER BY IEA TO NEA, WITH IEA NOT CONTINUING TO EXERCISE ADEQUATE DETAILED SUPERVISION TO ASSURE THAT THESE IMPORTANT TASKS ARE ACHIEVED IN THE TIME SPAN DESIRED. NEA, FOR ITS PART, HAS NOT RESPONDED WELL TO THE NEW RESPONSIBILITIES, AND IN OUR JUDGMENT (WHICH WE BELIEVE IS WIDELY HELD) THE TWO PROJECTS ARE NOT MOVING AT SATISFACTORY RATE AND LEVEL OF PRIORITY. THE NEA BUDGET REQUEST FOR 1977 DID NOT INCLUDE ANY MEANINGFUL STAFFING INCREASES FOR IEA-INITIATED TASKS.

4. THUS, IF WASHINGTON HAS IN MIND IMPORTANT EXPANSION IN NUCLEAR R&D, WE WOULD HAVE TO WEIGH CAREFULLY HOW THIS WORK CAN BE IMPLEMENTED. THIS LEADS TO THREE

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 OECD P 07808 02 OF 02 162004Z

ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00  
ERDE-00 ACDE-00 CEQ-01 EPA-01 FEA-01 ERDA-05 AID-05  
CEA-01 CIAE-00 COME-00 DODE-00 EB-08 FPC-01 H-01  
INR-07 INT-05 L-03 NSAE-00 NSC-05 OMB-01 PM-04 OES-06  
SP-02 SS-15 STR-04 TRSE-00 ACDA-07 EA-07 FRB-03 IO-13  
NEA-10 OPIC-03 LAB-04 SIL-01 AGRE-00 /137 W

-----162016Z 066466 /42

O 162029Z MAR 77

FM USMISSION OECD PARIS

TO SECSTATE WASH DC IMMEDIATE 5754

C O N F I D E N T I A L SECTION 02 OF 02 OECD PARIS 07808

OPTIONS EACH OF WHICH HAS IMPLICATIONS FOR NEA WORK  
PROGRAM AND BUDGET:

A) MAKE THE PRESENT DE FACTO ARRANGEMENT WORK  
BETTER. THIS WILL REQUIRE (1) A SERIOUS ATTEMPT TO  
INVIGORATE POLICY, PLANNING, AND FOLLOW-UP FUNCTIONS  
OF IEA, AND (2) REDIRECTION OF ACTIVITIES AND STAFF  
RESOURCES OF NEA AND PROBABLY APPROPRIATE ADJUSTMENT  
IN NEA BUDGET.

PRO: AUSTRALIA AND FRANCE, BOTH IMPORTANT  
TO NUCLEAR AND URANIUM RESOURCES, ARE NEA  
MEMBERS.

CON: IEA POLICY CONTROL WOULD BE DIFFICULT TO  
ASSURE IN PRACTICE. IN SOME CAPITALS,  
IEA AND NEA HAVE DIFFERENT NUCLEAR CON-  
STITUENTS WITH DIFFERENT DEGREES OF  
INFLUENCE. ALSO THE FRG AND POSSIBLY  
OTHER EC COUNTRIES ARE SKITTISH ABOUT  
POLICY DISCUSSIONS IN NUCLEAR FIELD WITHOUT

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 OECD P 07808 02 OF 02 162004Z

FRENCH, MAKING IT DIFFICULT TO MAINTAIN  
IEA'S POLICY OVERVIEW AND CONTROL.

B) STRENGTHEN IEA'S R&D PROJECT CAPABILITY,  
EMPHASIZING THE LEAD COUNTRY CONCEPT FOR ALL NEW  
PROJECTS WE HAVE IN MIND WHILE MAINTAINING NEA AT  
CURRENT LEVEL OF ACTIVITY. ENCOURAGE IEA NON-MEMBER  
COUNTRIES TO PARTICIPATE SELECTIVELY UNDER CONDITIONS  
ALREADY SET FORTH IN LONG-TERM ARRANGEMENT.

PRO: THIS WOULD PLACE ACTION IN FORUM WHERE  
PARTICIPATING COUNTRIES WOULD SHARE  
COMMON SET OF OBLIGATIONS IN RELATED  
ENERGY FIELDS.

CON: MAY BE PERCEIVED AS EXCLUDING IMPORTANT  
IEA NON-MEMBERS FROM EXPANDED NUCLEAR  
PROGRAM. WOULD REQUIRE SPECIAL EFFORTS TO  
OBTAIN AGREEMENT AMONG IEA MEMBERS SOME OF  
WHOM FAVOR NEA JURISDICTION OVER NUCLEAR  
PROJECTS AND WOULD BE RELUCTANT TO PROCEED  
WITHOUT FRANCE.

C) SEEK TO REALIGN IEA/NEA RESPONSIBILITIES SO  
THAT EACH AGENCY WOULD UNDERTAKE SOME OF THE NEW  
PROJECTS WASHINGTON MAY HAVE IN MIND. FOR EXAMPLE,  
IEA WOULD CONCENTRATE ON NUCLEAR PROMOTIONAL AND  
DEVELOPMENTAL WORK WHILE NEA WOULD EMPHASIZE SAFETY,  
REGULATION, ENVIRONMENTAL, SCIENTIFIC, AND INFORMA-  
TIONAL ASPECTS.

PRO: WOULD STRENGTHEN MANAGEMENT BY BRINGING  
POLICY, PLANNING, AND IMPLEMENTATION  
TOGETHER WITHIN SAME AGENCY. MAY CONTRI-  
BUTE TO CREDIBILITY OF NEA FINDINGS IN  
SAFETY, ENVIRONMENTAL, AND REGULATORY WORK  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 OECD P 07808 02 OF 02 162004Z

BY DIVESTMENT OF PROMOTIONAL FUNCTION.

CON: SIMILAR TO CON TO (B) ABOVE EXCEPT IT  
WOULD BE EVEN MORE DIFFICULT TO CARRY  
OUT THIS OPTION BECAUSE OF BUREAUCRATIC  
OBSTACLES AND NEED TO OBTAIN ACQUIESCENCE  
OF NEA MEMBERS WHO ARE NOT MEMBERS OF IEA.

5. CONCLUSION: IT CAN BE SEEN FROM DISCUSSION OF  
OPTIONS THAT PROBLEMS STEM NOT FROM MANAGEMENT  
QUESTIONS BUT LARGELY FROM CURRENT POLITICAL SITUATION  
IN ENERGY FIELD. THESE ARE ISSUES THAT CANNOT BE

DISCUSSED PROFITABLY WITH WILLIAMS OR IN NEA CONTEXT,  
BUT MUST BE THOUGHT THROUGH BY U.S. AND TAKEN UP WITH  
PRINCIPAL IEA PARTNERS AT AN APPROPRIATE TIME.  
TURNER

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, NUCLEAR RESEARCH, PERSONNEL TRAVEL, BRIEFING MATERIALS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 16-Mar-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977OECDP07808  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770090-0764  
**Format:** TEL  
**From:** OECD PARIS  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770355/aaaabvvo.tel  
**Line Count:** 228  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** a7ea80b7-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 01-Mar-2005 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3094241  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MISSION VIEWS ON NUCLEAR ENERGY R&D IN IEA AND NEA, RELATED TO WILLIAMS VISIT.  
**TAGS:** ENRG, TECH, US, OECD, IEA  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/a7ea80b7-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009